

ATTORNEY GENERAL OF TEXAS

September 24, 2010

Ms. Neera Chatterjee Office of General Counsel The University of Texas System 201 West Seventh Street Austin, Texas 78701

OR2010-14566

Dear Ms. Chatterjee:

You ask whether certain information is subject to required public disclosure under the Public Information Act (the "Act"), chapter 552 of the Government Code. Your request was assigned ID# 397445 (OGC No. 131945).

The University of Texas Southwestern Medical Center at Dallas (the "university") received a request for personnel files pertaining to 21 named employees. You state the university is releasing some of the requested information. You claim a portion of the submitted information is not subject to the Act. You also claim the submitted information is excepted from disclosure under sections 552.101, 552.103, 552.104, 552.107, and 552.111 of the Government Code. We have considered your arguments and reviewed the submitted representative sample of information.¹

Initially, you state, and the request reflects, the requestor specifically excluded social security numbers from his request. Thus, any such information is not responsive to the request. This decision does not address the public availability of the non-responsive information, and that information need not be released.

Next, we address your argument that portions of the submitted personnel files are not subject to the Act. You contend that pursuant to section 181.006 of the Health and Safety Code, the information you have marked is not subject to the Act. Section 181.006 states "[f]or a covered entity that is a governmental unit, an individual's protected health information . .

¹We assume that the "representative sample" of records submitted to this office is truly representative of the requested records as a whole. *See* Open Records Decision Nos. 499 (1988), 497 (1988). This open records letter does not reach, and therefore does not authorize the withholding of, any other requested records to the extent that those records contain substantially different types of information than that submitted to this office.

. is not public information and is not subject to disclosure under [the Act]." Health & Safety Code § 181.006. We will assume, without deciding, the university is a covered entity. Section 181.006(2) does not remove protected health information from the Act's application, but rather states this information is "not public information and is not subject to disclosure under [the Act]." We interpret this to mean a covered entity's protected health information is subject to the Act's application. Furthermore, this statute, when demonstrated to be applicable, makes confidential the information it covers. Thus, we will consider your arguments for this information, as well as for the remaining information.

Next, we note the submitted personnel files contain information that is subject to section 552.022 of the Government Code. Section 552.022 provides in pertinent part:

- (a) Without limiting the amount or kind of information that is public information under this chapter, the following categories of information are public information and not excepted from required disclosure under this chapter unless they are expressly confidential under other law:
 - (1) a completed report, audit, evaluation, or investigation made of, for, or by a governmental body, except as provided by Section 552.108;
 - (3) information in an account, voucher, or contract relating to the receipt or expenditure of public or other funds by a governmental body[.]

Gov't Code § 552.022(a)(1), (3). The submitted personnel files include completed evaluations that are subject to section 552.022(a)(1) and a purchase order reflecting information in an account related to the expenditure of public funds that is subject to section 552.022(a)(3). The university may only withhold the information subject to section 552.022(a)(1) if it is excepted from disclosure under section 552.108 of the Government Code or is expressly made confidential under other law. The university may only withhold the information subject to section 552.022(a)(3) if it is confidential under other law. You claim the information subject to section 552.022 is excepted from disclosure under section 552,103 of the Government Code. However, this section is a discretionary exception that protects a governmental body's interests and is, therefore, not "other law" for purposes of section 552.022. See id. § 552.007; Dallas Area Rapid Transit v. Dallas Morning News, 4 S.W.3d 469, 475-76 (Tex. App.—Dallas 1999, no pet.) (governmental body may waive section 552.103); Open Records Decision No. 665 at 2 n.5 (2000) (discretionary exceptions generally). Therefore, the university may not withhold the information subject to section 552.022, which we marked, under section 552.103 of the Government Code. As you raise no further exceptions against disclosure of this information, it must be released. We will, however, consider your argument under section 552.103 for the remaining submitted information.

Section 552.103 of the Government Code provides in pertinent part:

(a) Information is excepted from [required public disclosure] if it is information relating to litigation of a civil or criminal nature to which the state or a political subdivision is or may be a party or to which an officer or employee of the state or a political subdivision, as a consequence of the person's office or employment, is or may be a party.

. . .

(c) Information relating to litigation involving a governmental body or an officer or employee of a governmental body is excepted from disclosure under Subsection (a) only if the litigation is pending or reasonably anticipated on the date that the requestor applies to the officer for public information for access to or duplication of the information.

Gov't Code § 552.103(a), (c). The governmental body has the burden of providing relevant facts and documents to show that the section 552.103(a) exception is applicable in a particular situation. The test for meeting this burden is a showing that (1) litigation is pending or reasonably anticipated on the date the governmental body received the request for information and (2) the information at issue is related to that litigation. *Univ. of Tex. Law Sch. v. Tex. Legal Found.*, 958 S.W.2d 479, 481 (Tex. App.—Austin 1997, no pet.); *Heard v. Houston Post Co.*, 684 S.W.2d 210, 212 (Tex. App.—Houston [1st Dist.] 1984, writ ref'd n.r.e.); Open Records Decision No. 551 at 4 (1990). The governmental body must meet both prongs of this test for information to be excepted under section 552.103(a). *See* ORD 551 at 4.

You state, and provide documentation showing, the university received the request for information after a lawsuit styled Naiel Nassar, M.D. v. University of Texas Southwestern Medical Center, Parkland Health & Hospital System, Beth Levine, M.D., and J. Gregory Fitz, M.D., civil action no. 3:08-cv-1337, was filed in the United States District Court for the Northern District of Texas, Dallas Division. You state that at the time the university received the request for information, the court had not yet entered a final judgment in this matter. Based on your representation and our review, we conclude litigation involving the university was pending when the university received the request. You also state the requested personnel files relate to the litigation because they are the personnel files of current and former university faculty employed within the division, department, and clinic at issue in the litigation, which involves an allegation of employment discrimination. Based on your representation and our review, we find the requested personnel files are related to the pending litigation for the purposes of section 552.103. We, therefore, conclude the university may withhold the remaining information in the personnel files under section 552.103 of the Government Code.²

²As our ruling is dispositive, we need not address your remaining arguments against disclosure.

We note, however, once the information at issue has been obtained by all parties to the pending litigation through discovery or otherwise, no section 552.103(a) interest exists with respect to the information. See Open Records Decision Nos. 349 (1982), 320 (1982). Thus, any information at issue that has either been obtained from or provided to all opposing parties in the pending litigation is not excepted from disclosure under section 552.103(a) and must be disclosed. Further, the applicability of section 552.103(a) ends once the litigation has concluded. See Attorney General Opinion MW-575 (1982); see also Open Records Decision No. 350 (1982).

In summary, the university must release the documents we marked under section 552.022 of the Government Code. The university may withhold the remaining documents under section 552.103 of the Government Code.

This letter ruling is limited to the particular information at issue in this request and limited to the facts as presented to us; therefore, this ruling must not be relied upon as a previous determination regarding any other information or any other circumstances.

This ruling triggers important deadlines regarding the rights and responsibilities of the governmental body and of the requestor. For more information concerning those rights and responsibilities, please visit our website at http://www.oag.state.tx.us/open/index_orl.php, or call the Office of the Attorney General's Open Government Hotline, toll free, at (877) 673-6839. Questions concerning the allowable charges for providing public information under the Act must be directed to the Cost Rules Administrator of the Office of the Attorney General, toll free, at (888) 672-6787.

Sincerely,

Jessica Eales

Xaloro

Assistant Attorney General Open Records Division

JCE/em

Ref: ID# 397445

Enc. Submitted documents

c: Requestor (w/o enclosures)